## **Tillamook County**



## DEPARTMENT OF COMMUNITY DEVELOPMENT

BUILDING, PLANNING & ON-SITE SANITATION SECTIONS

1510 Third Street Suite B Tillamook, Oregon 97141 www.tillamook.or.us 503-842-3408

Land of Cheese, Trees and Ocean Breeze

## Resource Zone Exception #851-22-000049-PLNG: PERRINE Administrative Decision & Staff Report

Decision: Approved with Conditions

Decision Date: October 24, 2022

Report Prepared By: Melissa Jenck, CFM, Senior Planner

## I. GENERAL INFORMATION:

**Request:** An exception request to reduce the required 100-foot resource zone setback from the

Forest (F) zone boundary and establish a 20-foot front yard setback to allow for the

placement of a residential structure (single-family dwelling).

**Location:** The subject property is accessed via Kilchis Forest Road, a private forest road, is

located east of the City of Bay City and is designated as Tax Lot 602 in Section 32 of Township 1 North, Range 9 West of the Willamette Meridian, Tillamook County,

Oregon.

**Zone:** Rural Residential 2-Acre (RR-2) Zone

Applicant &

Property Owner: Michael Perrine, 620 N 8th Street, Carlton, OR 97111

**Description of Site and Vicinity:** Assessor records indicate the subject property encompasses approximately 2.09-acres, has variable topography, is vegetated with grasses and trees, and vacant of improvements. Wetlands and riparian features are mapped north of the subject property, with the subject property abutting Kilchis River. The subject property is accessed via Kilchis Forest Road, a private forest road, and is not within an area of landslide topography (Exhibit A).

A property to the west is also zoned Rural Residential 2 Acre (RR-2) and is undeveloped. There is a pocket of RR-2 zoned properties, generally improved with single-family dwellings and their accessory structures located north across the Kilchis River. Properties to the south and east are zoned Forest (F) and appears to be in Forest use. FEMA Flood Insurance Rate Map 41057C0414F dated September 28, 2018 confirms the subject property is partially located within a 'Zone A' area of the Special Flood Hazard Area (SFHA) (Exhibit A).

Applicant is proposing to reduce the 100-foot setback required from a resource zone boundary to 20-feet to allow for the placement of a single-family dwelling (Exhibit B).

## II. APPLICABLE ORDINANCE AND COMPREHENSIVE PLAN PROVISIONS:

The desired use is governed through the following sections of the Tillamook County Land Use Ordinance (TCLUO). The suitability of the proposed use, in light of these criteria, is discussed in Section III of this report:

- A. TCLUO Section 3.010: Rural Residential 2-Acre (RR-2) Zone
- B. TCLUO Section 3.510: Flood Hazard Overlay (FH) zone
- C. TCLUO Section 4.140: Requirements for Protection of Water Quality and Streambank Stabilization

## III. ANALYSIS:

Notice of the request was mailed to property owners within 250 feet of the subject property and other agencies on August 22, 2022. No comments were received regarding this request.

## A. Section 3.010: Rural Residential 2-Acre (RR-2) Zone

**Section 3.011(4) Standards:** Land divisions and development in the CSFR zone shall conform to the following standards, unless more restrictive supplemental regulations apply:

...(k) No residential structure shall be located within 100 feet of an F-1, F, or SFW-20 zone boundary, unless it can be demonstrated that natural or man-made features will act as an equally effective barrier to conflicts between resource and residential uses; or that a residential structure could not otherwise be placed on the property without requiring a variance to the 100 foot requirement. In either case, all yard requirements in this zone shall still apply.

**Findings:** The southerly property boundary is the front property line of the parcel, which is also the boundary of the Forest (F) zone boundary. The subject property lies within 100-feet of the Forest (F) Zone along the southerly property line (Exhibit A & B). The subject property abuts the Forest (F) zone along the easterly property boundary. The Applicants site plan indicates that the structure shall maintain approximately 300-feet from the easterly property line, which would exceed the minimum 100-foot setback from the resource zone boundary at this property line (Exhibit B).

Staff finds that a residential structure could not otherwise be placed on the subject property without requiring a variance to the 100-ft setback due to the location of the F zone boundary near the southerly and easterly boundary of the subject property, along with the proximity of the Kilchis River and required zone setbacks (Exhibit B). The proposal would result in a reduction of the 100-foot resource zone setback of 80-feet, which would result in a 20-foot resource zone setback (Exhibit B). The resource zone setback reductions shall result in a 20-foot setback to the resource zone boundary, with all other riparian, rear, side and front yard setbacks being maintained (Exhibit B). Staff finds this standard is met.

## B. Findings for TCLUO Section 3.510 Flood Hazard Overlay (FH) zone

Portions of the subject property are within an 'Zone A' Special Flood Hazard Area as depicted on FEMA FIRM 41057C0414F dated September 28, 2018 (Exhibit A). Applicant has provided a site plan which indicates portions of the proposed dwelling may be located outside the A flood zone boundary of the Flood Hazard Overlay Zone (Exhibit B). Staff finds that as a Condition of Approval, Applicant shall obtain an

approved Floodplain Development Permit demonstrating compliance with the requirements of TCLUO Section 3.510 or certification from a registered private land surveyor confirming the proposed development is outside of the Area of Special Flood Hazard and Flood Hazard Overlay Zone. Confirmation shall be demonstrated at the time of consolidated Zoning/Building Permit application submittal.

## C. TCLUO Section 4.140: Requirements for Protection of Water Quality and Streambank Stabilization

TCLUO Section 4.130(1)(c) defines areas of riparian vegetation as fifty (50) feet from the main stem of the Kilchis River.

Applicants site plan does not indicate the location of the riparian area on the subject property. Approximation of the site plan and aerial imagery would confirm that there is adequate area on the subject property to maintain the 50-foot riparian setback as required for the proposed residential structure (Exhibit A & B). Staff finds that the compliance can be met through Conditions of Approval.

## IV. <u>DECISION: APPROVED WITH CONDITIONS</u>

Staff concludes that the applicant has satisfied the review criteria and can meet all applicable ordinance requirements at the time of application. Therefore, Staff approves this request for an exception to the Small Forest (F) zone setback subject to the Conditions of Approval in Section V of this report. This approval does not address any additional development of the subject property.

By accepting this approval the applicant and property owner agrees to indemnify, defend, save and hold harmless Tillamook County, and its officers, agents, and employees from any claim, suit, action or activity undertaken under this approval, including construction under a Building Permit approved subject to this approval. The applicant /property owner shall obtain all of the necessary local, state, and federal permits and comply with all applicable regulations for the proposed construction.

**Appeal of this decision.** This decision may be appealed to the Tillamook County Planning Commission, who will hold a public hearing. In such cases, forms and fees must be filed in the office of this Department before **4:00 PM on November 7, 2022.** 

## V. CONDITIONS OF APPROVAL:

Failure to comply with the Conditions of Approval and ordinance provisions could result in nullification of this approval.

- 1. The applicant/property owner shall obtain all Federal, State, and Local permits, as applicable.
- 2. The applicant/property owner shall obtain an approved consolidated Building/Zoning Permit from the Tillamook County Department of Community Development prior to siting the proposed dwelling.
- 3. Development shall be as shown on the approved site plan and shall maintain the approved reduced resource zone setback of a 20-foot setback from the southerly property line, each as indicated on the proposed site plan.
- 4. The applicant/property owner shall submit a site plan, drawn to scale and indicating all required yard setbacks, riparian setbacks and reduced resource zone setbacks, at the time of consolidated Building/Zoning Permit application submittal.

- 5. Development shall otherwise comply with the applicable standards and requirements of TCLUO Section 3.010: Rural Residential 2-Acre (RR-2) Zone.
- 6. Development shall comply with the applicable standards and requirements of TCLUO Section 4.140: Requirements for Protection of Water Quality and Streambank Stabilization. A 50-foot riparian setback shall be maintained from the Kilchis River as defined in TCLUO Section 4.140.
- 7. A Floodplain Development Permit is required for development within the Area of Special Flood Hazard. Applicant shall obtain an approved Floodplain Development Permit demonstrating compliance with the requirements of TCLUO Section 3.510 prior to or at the time of consolidated Zoning and Building Permit application submittal.
- 8. In accepting this approval, the property owner understands intensive farm or forest practices may be conducted upon adjacent or nearby land zoned for farm or forest use. The property owner hereby acknowledges that practices may involve but are not limited to the application of herbicides or fertilizers (including aerial spraying), road construction, changes in view, noise, dust, odor, traffic, and other impacts related to a farm zone. The property owner acknowledges the residential use of this property may be impacted by such activities and is accepting of that fact. In the event of conflict, the property owner understands preference will be given to farm and forest practices.

A covenant to the deed shall be required, informing that intensive farm or forest practices may be conducted upon adjacent or nearby land zoned for farm or forest use and limiting pursuance of a claim for relief or cause of action of alleging injury from farming or forest practices. A copy of the recorded covenant included as 'Exhibit C' shall be provided at the time of applying for Building and Zoning Permits.

9. This approval expires if a Building Permit is not applied for within two (2) years of issuance of this approval.

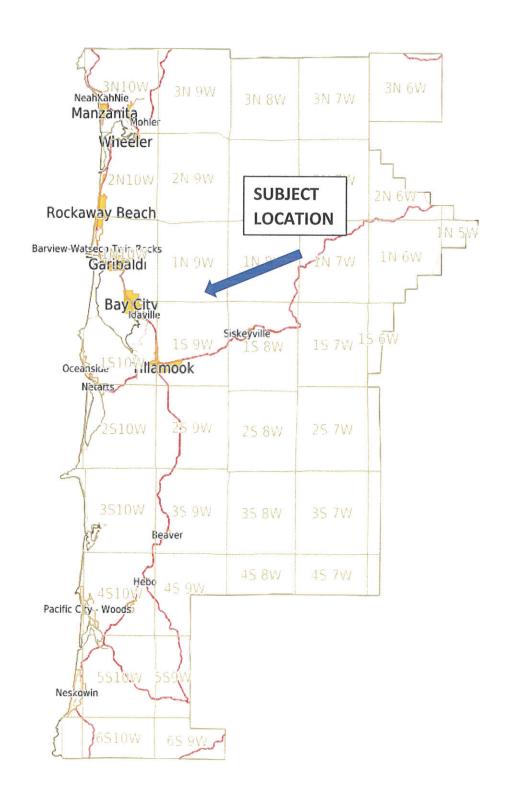
## VI. EXHIBITS

All Exhibits referenced herein are, by this reference, made a part hereof:

- A. Vicinity map, Assessor map, Zoning map, Assessor's Summary Report
- B. Applicant's submittal
- C. Required Restrictive Covenant: Farm Forest Practices

# EXHIBIT A

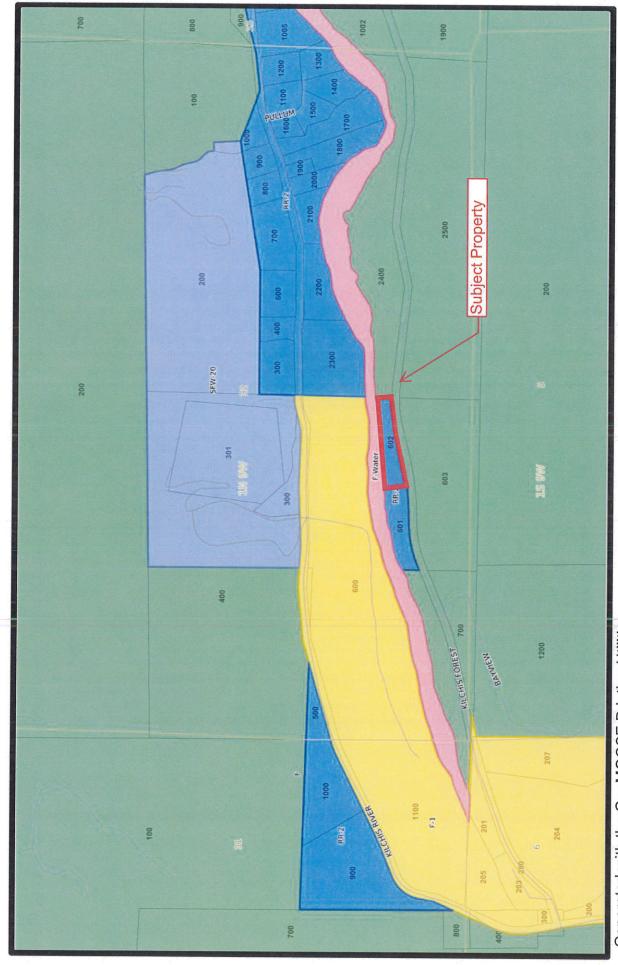
## **VICINITY MAP**



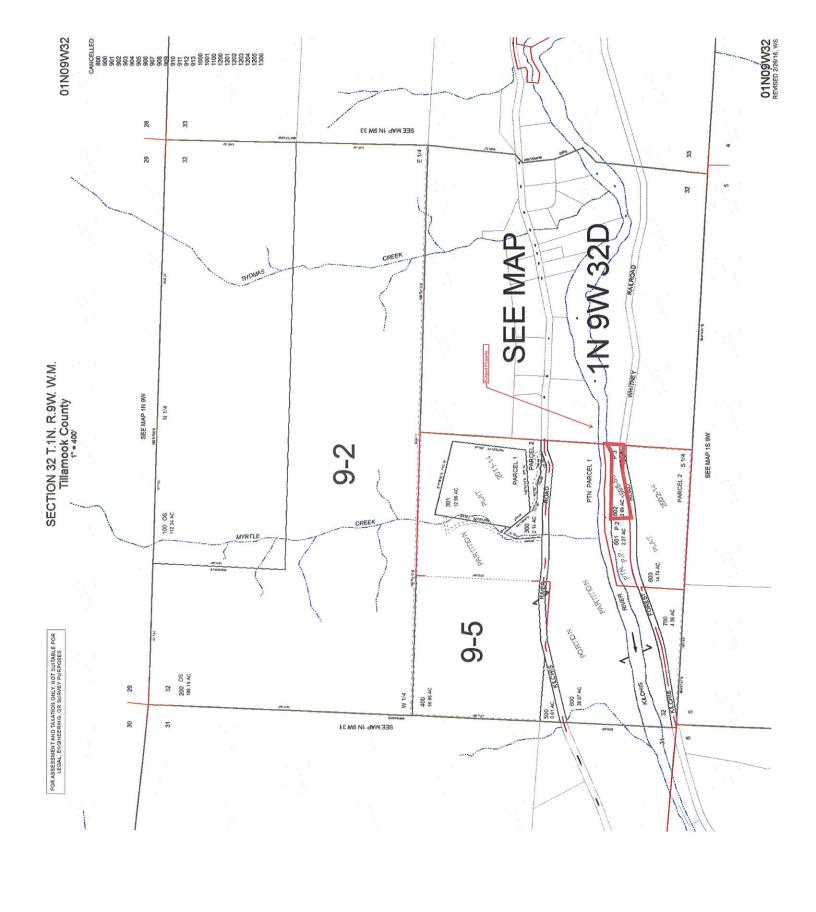
#851-22-000049-PLNG: PERRINE

# Map





Generated with the GeoMOOSE Printing Utilities



## **TILLAMOOK County Assessor's Summary Report**

## **Real Property Assessment Report**

FOR ASSESSMENT YEAR 2021

October 21, 2022 11:38:10 am

Account #

399951

Map # Code - Tax #

1N09320000602

0905-399951

**Tax Status** 

**ASSESSABLE** 

2020-1250

**RICK PULLEN** 

02-21-2020 / \$70,000.00

**Acct Status** Subtype

Deed Reference #

Sales Date/Price

**Appraiser** 

**ACTIVE** NORMAL

Legal Descr

PARTITION PLAT 1996-66

Lot - PARCEL 3

**Mailing Name** 

PERRINE, SARAH LYNN &

Agent In Care Of

Mailing Address 620 N 8TH ST

CARLTON, OR 97111

PERRINE, MICHAEL ADAM

400

**Prop Class RMV Class** 400

Situs Address(s)

MA SA 01 WF NH Unit 103 1378-1

Situs City

				Value Summary			
Code Area		RMV	MAV	AV	RMV Exception		CPR %
0905	Land	68,430			Land	0	
	Impr.	0			Impr.	0	
Code A	Area Total	68,430	92,450	68,430	***************************************	0	***************************************
Gra	and Total	68,430	92,450	68,430		0	

Code			Plan Zone	Land Breakdown					Trended
Area ID# RFPD Ex	Value Source	TD%		LS	Size	Land Class	RMV		
0905	0		RR-2	Market	104	Α	2.09		68,430
					Grand 7	Γotal	2.09		68,430
Code		Yr	Stat		Improvement Break	down	7	Total	T11

Code Area	ID#	Yr Built	Stat Class	Description	Improvement Breakdown	TD%	Total Sq. Ft.	Ex% MS Acct#	Trended RMV
					Grand Total	<u> </u>	0		0

### Exemptions / Special Assessments / Potential Liability

## NOTATIONS:

■ CHANGES TO VALUATION JUDGMENT (REDUCTION) 308,242 ADDED 2019 Stipulation Agreement.

■ CHANGES TO VALUATION JUDGMENT (REDUCTION) 308.242 ADDED 2020

Code Area 0905 FIRE PATROL:

**■ FIRE PATROL NORTHWEST** 

Amount

18.75

Acres

2.09 Year 2021

Comments:

03/07/16 Reappraised land; tabled values. Updated size per GIS calculations. RBB

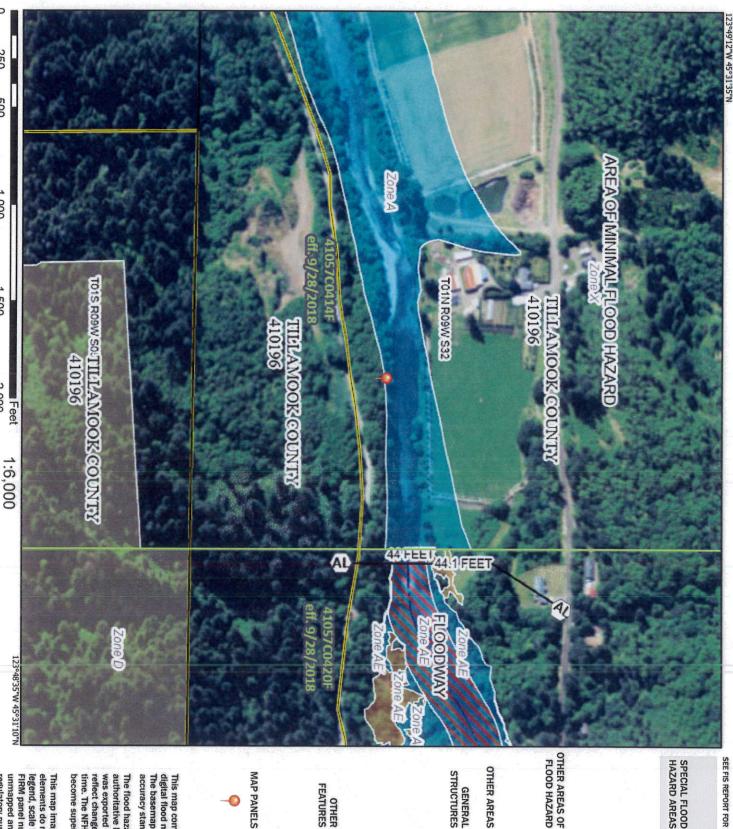
11/13/18 Removed farmland potential additional tax notation. JB

2/24/20 Change to valuation judgment due to stipulated agreement, owner provided development costs, rolled values forward. JB 11/19/20 - Changes to Valuation Judgment. Owner requested review of property. Lowered value to private appraisal price.

Brought values foward from 2020 correction. RP

# National Flood Hazard Layer FIRMette





## Legend

SEE FIS REPORT FOR DETAILED LEGEND AND INDEX MAP FOR FIRM PANEL LAYOUT

Without Base Flood Elevation (BFE) With BFE or Depth Zone AE, AO, AH, VE, AR

SPECIAL FLOOD HAZARD AREAS 0.2% Annual Chance Flood Hazard, Area of 1% annual chance flood with average depth less than one foot or with drainage Regulatory Floodway

Area with Flood Risk due to Levee Zone D Chance Flood Hazard Zone X Area with Reduced Flood Risk due to **Future Conditions 1% Annual** Levee. See Notes, Zone X

areas of less than one square mile zor

FLOOD HAZARD

NO SCREEN Area of Minimal Flood Hazard Zone

GENERAL ---- Channel, Culvert, or Storm Sewer STRUCTURES | 1111111 Levee, Dike, or Floodwall Effective LOMRs Area of Undetermined Flood Hazard Zone

OTHER AREAS

Base Flood Elevation Line (BFE) Cross Sections with 1% Annual Chance Limit of Study Coastal Transect Jurisdiction Boundary Water Surface Elevation

Digital Data Available No Digital Data Available

**FEATURES** 

Hydrographic Feature Profile Baseline Coastal Transect Baseline

MAP PANELS

Unmapped

The pin displayed on the map is an approximate point selected by the user and does not represe an authoritative property location.

accuracy standards The basemap shown complies with FEMA's basemap digital flood maps if it is not void as described below. This map complies with FEMA's standards for the use of

FIRM panel number, and FIRM effective date. Map images for unmapped and unmodernized areas cannot be used for legend, scale bar, map creation date, community identifiers, elements do not appear: basemap imagery, flood zone labels, This map image is void if the one or more of the following map become superseded by new data over time. time. The NFHL and effective information may change or reflect changes or amendments subsequent to this date and was exported on 10/21/2022 at 2:35 PM and does not authoritative NFHL web services provided by FEMA. This map The flood hazard information is derived directly from the

regulatory purposes

250

500

1,000

1,500

2,000

https://www.oregon.gov/ds/WW/Pages/SWI.aspx

The Statewide Weltends twentory (SWI) represents the best data available at the first his sepwas published and is updated as new data becomes unsulbale, in all seesa, actual field conditions deemine the presence, absence and boundaries of wellands and waters (such as creeks and ponds). An onsite is investigation by a wetland probessional can welly be called lided conditions.

Z

linch = 0.04 miles

SWIAgateWinlo



High: 11243 Low: -22

Bare Earth Lidar Hillshade October 21, 2022

0.02

0.01 0.01

0.02 mi

0.04 km

1:1,200

0.01

Maxar, Microsoft

# EXHIBIT B



Land Use Application

Rev. 11/25/19

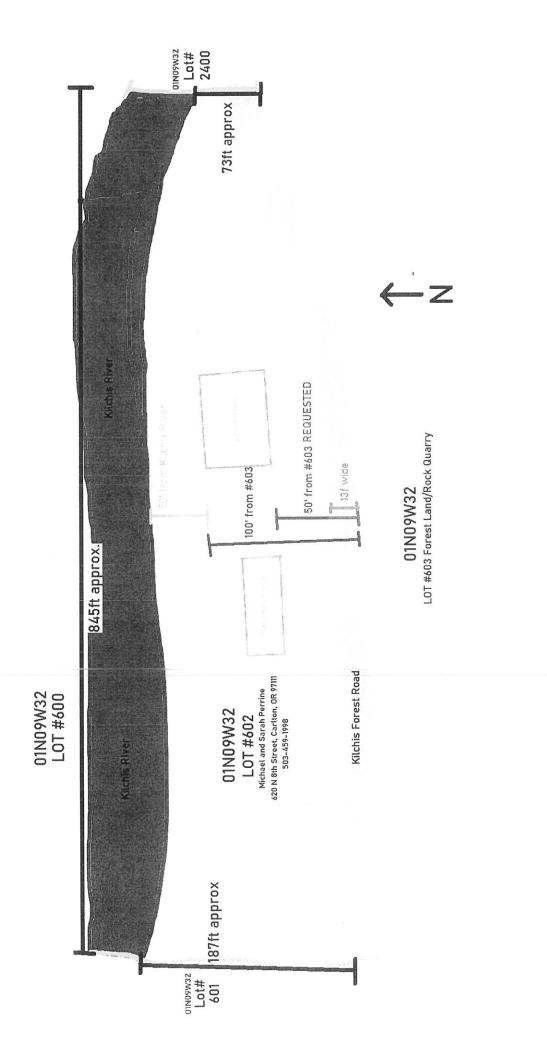
Tillamook County Department of Community Development 1510-B Third Street. Tillamook, OR 97141 | Tel: 503-842-3408 Fax: 503-842-1819

www.co.tillamook.or.us

OFFICE USE ONLY

## DI ANNING ADDITION

PLANNING APPLI	CATION	Date Stamp			
/					
Applicant ☑ (Check Box if Same as Prop	FFR 0 1024				
Name: Michael Perrine Phone:	112000				
Address: 620 N 8+h 3+.	5 S +155				
City: Carlton State:	□Approved □Denied				
Email: prenzer@hotmail	.com	Received by:			
Property Owner		Receipt #: \2\293			
Name: Phone:		Fees: 1089.			
Address:		Permit No:			
City: State:	Zip:	851- <u>22</u> - <u>000049</u> -PLNG			
Email:					
Request: To change the 100' setbac Cand (privately owned rock ava building a small, single-pamily	rry #603) to the sou- residence and garage	th in the prospect of			
Type II	Type III	Type IV			
☐ Farm/Forest Review ☐ Conditional Use Review	☐ Extension of Time	Ordinance Amendment			
X Variance	<ul><li>□ Detailed Hazard Report</li><li>□ Conditional Use (As deemed</li></ul>	☐ Large-Scale Zoning Map Amendment			
Exception to Resource or Riparian Setback	by Director)	☐ Plan and/or Code Text			
☐ Nonconforming Review (Major or Minor)	☐ Ordinance Amendment	Amendment			
☐ Development Permit Review for Estuary Development	<ul><li>☐ Map Amendment</li><li>☐ Goal Exception</li></ul>				
☐ Non-farm dwelling in Farm Zone					
☐ Foredune Grading Permit Review					
☐ Neskowin Coastal Hazards Area					
Location:					
Site Address: No assigned add ress					
Map Number: Tillamoo K Township Range	011	109 W32 602 Section Tax Lot(s)			
Clerk's Instrument #:					
Authorization					
This permit application does not assure permit a	pproval. The applicant and/or prop	erty owner shall be responsible for			
obtaining any other necessary federal, state, and	local permits. The applicant verifie	es that the information submitted is			
complete, accurate, and consistent with other in	normation submitted with this appi	ication.			
( mh		2-4-22			
Property Owner Signature (Required)		Date			
/ / /					
Total	-	2-4-22			
Applicant Signature	_	2-4-21 Date 2-4-22 Date			



## SECTION 8.030: REVIEW CRITERIA

A VARIANCE shall be granted, according to the procedures set forth in Section 8.020, if the applicant adequately demonstrates that the proposed VARIANCE satisfies all of the following criteria:

(1) Circumstances attributable either to the dimensional, topographic, or hazardous characteristics of a legally existing lot, or to the placement of structures thereupon, would effectively preclude the enjoyment of a substantial property right enjoyed by the majority of landowners in the vicinity, if all applicable standards were to be met. Such circumstances may not be self-created.

No other land owners will be affected by this variance in regards to their rights or enjoyment of their own property. The owner of lot#603 will not be able to see any structures placed due to a large hill the already obstructs the view. The owner of #600 will not be affected as the variance doesn't adjust any distance in regards to their property.

(2) A VARIANCE is necessary to accommodate a use or accessory use on the parcel which can be reasonably expected to occur within the zone or vicinity.

In order for a small, single-family dwelling to be constructed, the variance is required. Without it, setbacks from the north and south prevent any structure from being constructed.

(3) The proposed VARIANCE will comply with the purposes of relevant development standards as enumerated in Section 4.005 and will preserve the right of adjoining property owners to use and enjoy their land for legal purposes.

No hindrance of land use or enjoyment of land will be applied with this variance request. The land to the south (Lot#603) is deemed Forest land, however it is privately owned and used for commercial purposes. Heavy foliage surrounding the property (Lot #602) provide adequate shielding from other properties seeing into the area where a home may be constructed.

(4) There are no reasonable alternatives requiring either a lesser or no VARIANCE.

Without the variance, no home, or structure for that matter, would be allowed to be placed on the property. Moving a future structure to the west would place it in the same zone as the entirety of the property is long and narrow. Placing the home in the requested space would be the most prudent choice as it is the highest point above the flood plain and therefor presents minimal risk of flooding.

## ARTICLE IV SUPPLEMENTARY REGULATIONS SECTION 4.005: RESIDENTIAL AND COMMERCIAL ZONE STANDARDS

PURPOSE: In all RESIDENTIAL AND COMMERCIAL ZONES, the purpose of land use standards are the following:

(1) To ensure the availability of private open space;

No private open space is adjusted or changed.

(2) To ensure that adequate light and air are available to residential and commercial structures;

No changes to adequate light and air are changed.

(3) To adequately separate structures for emergency access;

*No structures exist on the property requiring the variance.* 

(4) To enhance privacy for occupants of residences;

No residences are affected by this variance.

(5) To ensure that all private land uses that can be reasonably expected to occur on private land can be entirely accommodated on private land, including but not limited to dwellings, shops, garages, driveways, parking, areas for maneuvering vehicles for safe access to common roads, alternative energy facilities, and private open spaces;

No homes, buildings, driveways, parking spaces or access to roads are affected.

(6) To ensure that driver visibility on adjacent roads will not be obstructed;

The road bend closest to the variance request curves in such a way that no obstruction for passing vehicles will take place. No road changes are required.

(7) To ensure safe access to and from common roads;

No common roads, ie: Kilchis Forest Road, are affected

(8) To ensure that pleasing views are neither unreasonably obstructed nor obtained;

No pleasing views are obstructed or changed in any way by the variance.

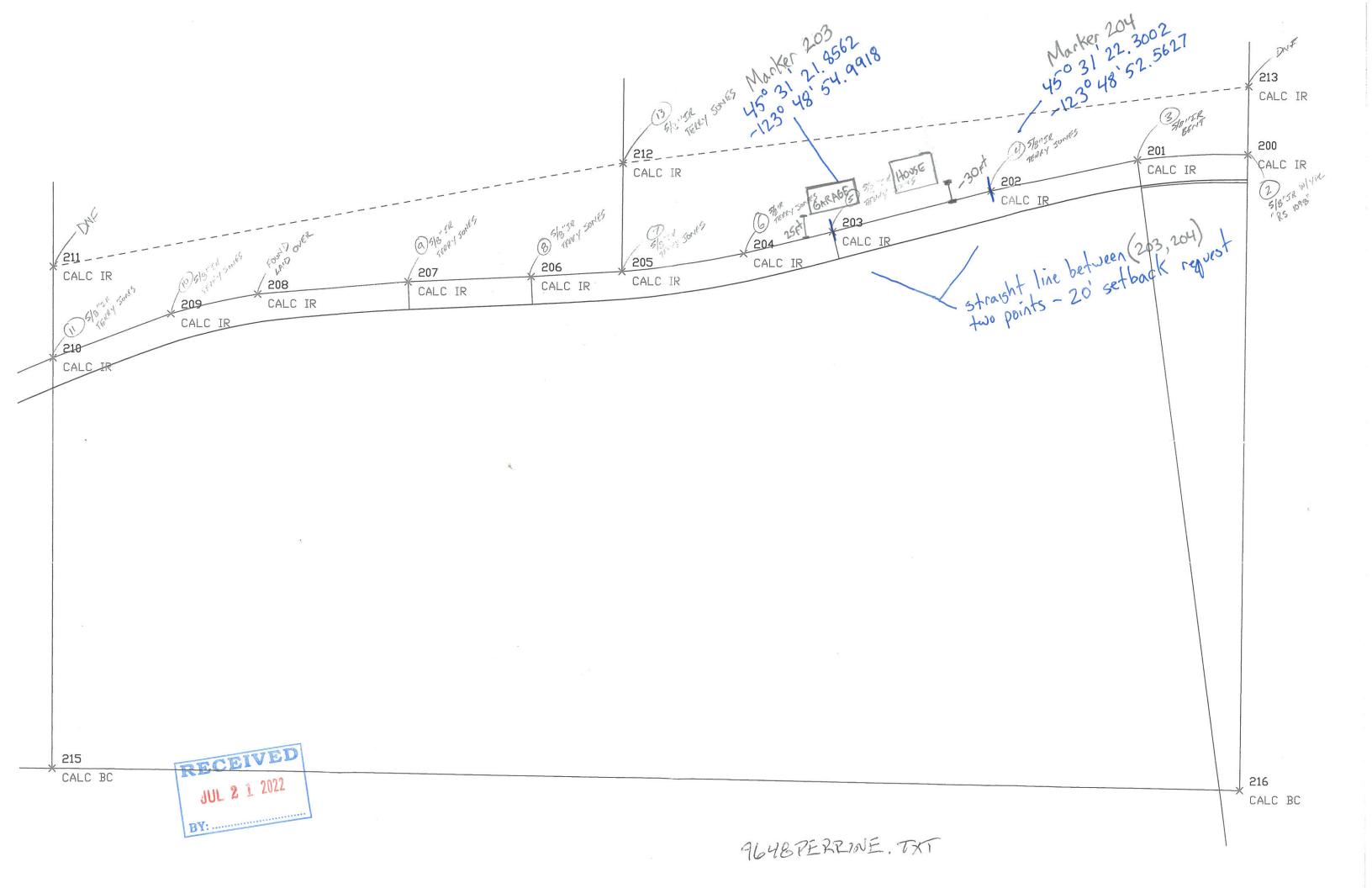
(9) To separate potentially incompatible land uses;

No land use changes are requested.

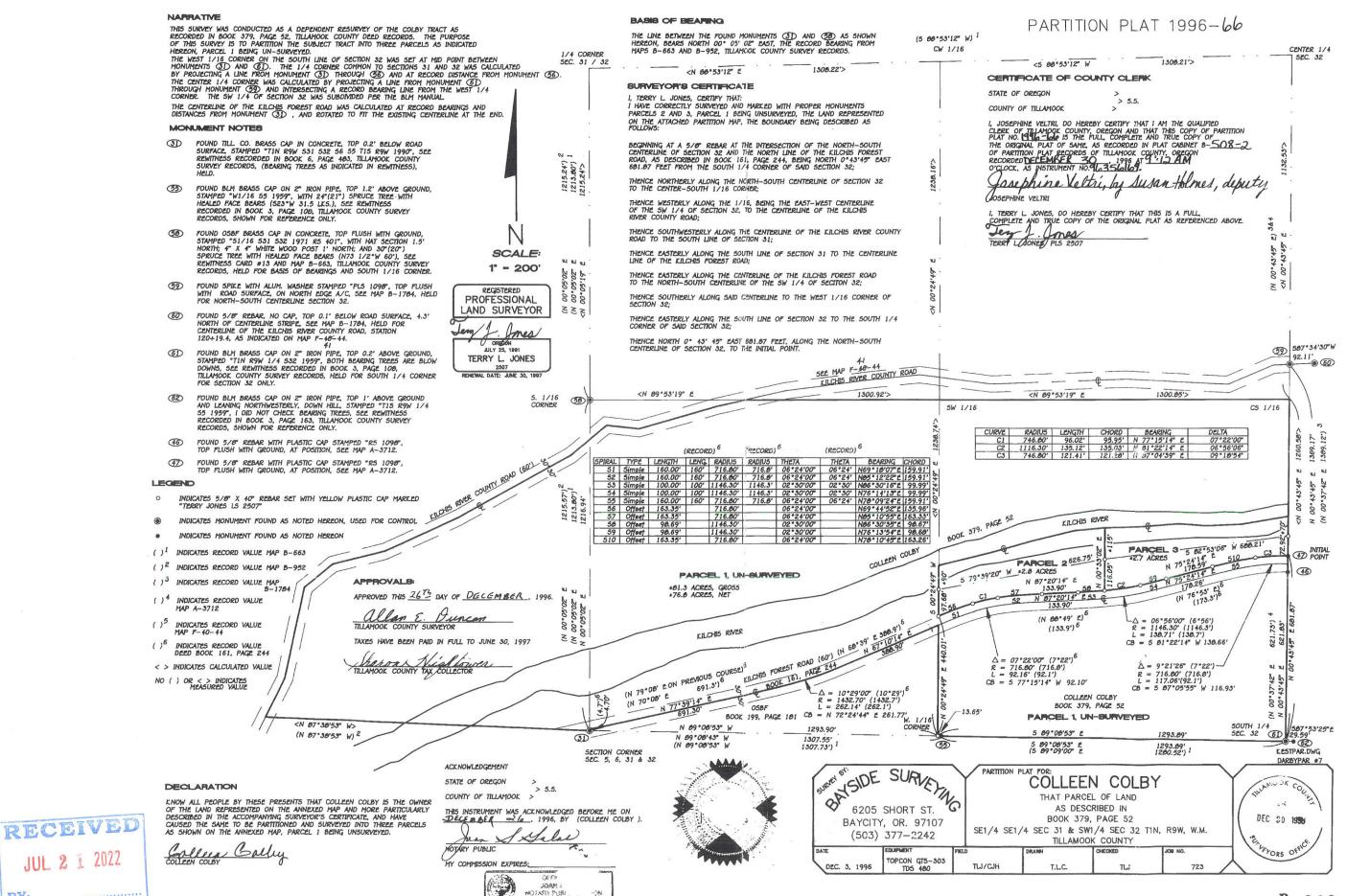
(10) To ensure access to solar radiation for the purpose of alternative energy production.

Access to solar radiation is for any adjacent property is not affected by the variance.

# EXHIBIT C



JUL 2 1 2022



COMMISSION NO MY COMMISSION EXPIRES NOV &