

THE BOARD OF COUNTY COMMISSIONERS  
FOR TILLAMOOK, OREGON  
SITTING AS THE BOARD OF THE SOLID WASTE SERVICE DISTRICT

In the Matter of Increasing Customer ) ORDER #25- 025  
Rates for Solid Waste Disposal for )  
Solid Waste Collection Franchisee, ) SWSD #25- 002  
Nestucca Valley Sanitary Service )

This matter came before the Tillamook County Board of Commissioners, sitting as the governing body of the Solid Waste Service District (SWSD), on May 21, 2025, at the request of Justin Weiss, Tillamook County Solid Waste Program Manager.

The Board being fully apprised of the records and files herein, finds as follows:

1. Nestucca Valey Sanitary Service (NVSS) has requested to increase rates charged by a collection franchisee to their customers in areas of southern Tillamook County.
2. Customer rates for this collection franchisee were last adjusted in Board Order #24-048, SWSD #24-009.
3. The Financial Report required under Appendix "C" of the Solid Waste Franchise Agreement was submitted on April 1, 2025. At the May 13, 2025 Solid Waste Advisory Committee (SWAC) meeting, members unanimously voted to recommend Nestucca Valley Sanitary Service's rate increase request be approved.
4. The Tillamook County Board of Commissioners finds that the proposed rates will be just, fair, reasonable, and sufficient to provide the proper service to the public.

NOW, THEREFORE, IT IS HEREBY ORDERED that:

5. The Nestucca Valley Sanitary Service rates outlined in "Exhibit A" become effective July 1, 2025.

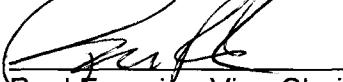
///

DATED this 21<sup>st</sup> day of May, 2025.

THE BOARD OF COMMISSIONERS  
FOR TILLAMOOK COUNTY, OREGON

  
Erin D. Skaar

Chair

  
Paul Fournier

Vice-Chair

  
MF Bell

Mary Faith Bell, Commissioner

ATTEST: Christy Nyseth,

County Clerk

By:

  
Christy Nyseth

Special Deputy

Aye   Nay   Abstain/Absent

  \_\_\_\_\_ / \_\_\_\_\_

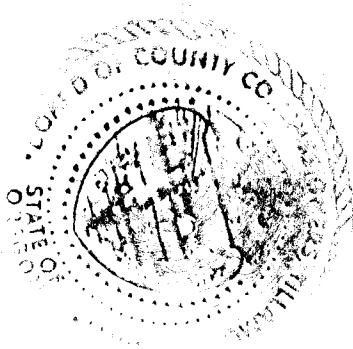
  \_\_\_\_\_ / \_\_\_\_\_

  \_\_\_\_\_ / \_\_\_\_\_

APPROVED AS TO FORM:

  
William K. Sargent

County Counsel



## EXHIBIT "A"

### NVSS 2024 Reported Results

#### Revenue

Reported revenue was higher in 2024 than the previous year due to an August 1 rate adjustment. The average increase was 6.1%, but revenue rose only 3.7% due to the timing of the adjustment. Revenue is expected to increase in the current year over 2024; however, the full 6.1% increase is not anticipated to be realized due to the softening economy that will impact summer vacation rentals and drop box hauling revenue.

#### Expenses

Wages, payroll taxes, and benefits comprised 47% of the total expenses incurred in 2024. Labor costs are estimated to increase in 2025 by 10.6% with regular wage increases and the replacement of a vacant driver position that the Operations Manager is currently filling. Table 1 summarizes the labor costs for the previous years and the 2025 estimate.

**Table 1: NVSS Three-Year Labor Costs**

Year	2023	2024	2025
Driver Wages	\$226,554	\$211,335	\$253,494
Admin Wages	\$95,840	\$99,775	\$104,784
Management / Operations	\$209,303	\$273,636	\$287,318
Labor Taxes / Benefits	\$127,020	\$160,134	\$178,203
Total Labor Cost	\$658,717	\$744,880	\$823,779
Percentage Increase		13.1%	10.6%

Disposal and recycling costs, which comprised 22.3% of the total cost incurred in 2024, are estimated to increase by 5%, while collection and admin costs are estimated to increase by 13.4% due to the addition of paved truck and container parking area, scheduled upgrades to the office, and a full year of depreciation on a truck that was delivered in July 2023.

Without any rate changes in 2025, the estimated return for NVSS is 8%. The additional increase to achieve the target 10% return is 4.5%, effective July 1. The mid-year increase is calculated to generate approximately \$41,600, thereby increasing the return to 10% for 2025. The table on the following page compares 2024 summarized revenues to the estimated 2025 expenses with and without the requested 4.5% rate adjustment.

**Table 2: NVSS Two-Year Financial Results**

Year	2024	2025	2025
Revenue	\$1,850,476	\$1,909,712	\$1,951,347
Disposal / Recycling	\$351,192	\$369,733	\$369,733
Labor	\$658,717	\$744,880	\$744,880
Collection	\$463,375	\$522,050	\$522,050
Admin	\$102,339	\$119,728	\$119,728
Total Expense	\$1,575,623	\$1,756,391	\$1,756,391
Income	\$274,852	\$153,321	\$194,877
Return on Revenue	14.9%	8.0%	10.0%

## Tillamook County Franchise Hauler Rate Review Report

Franchisee:

**Nestucca Valley Sanitary Service**

Line	REVENUE	2024 actual	7/1/25-6/30/26	7/1/25-6/30/26	Total
			projected w/o rate change	projected w/ rate change	
1	Route collection Services	\$ 1,628,645	\$ 1,683,700	\$ 1,720,344	5.6%
2	Drop Box Services	\$ 102,666	\$ 101,125	\$ 105,787	3.0%
3	Drop Box disposal pass-through revenue	\$ 104,549	\$ 109,777	\$ 109,777	5.0%
4	Recycling revenues	\$ 12,482	\$ 12,904	\$ 13,185	5.6%
5	Roll Cart / Container Sales revenue	\$ 2,134	\$ 2,206	\$ 2,254	5.6%
	<b>Total revenue</b>	<b>\$1,850,476</b>	<b>\$1,909,712</b>	<b>\$1,951,347</b>	<b>5.5%</b>
	Number of regular route customers as of January 1, 2024*	2,308			
	Number of regular route customers as of July 1, 2024*	2,312			
	Number of regular route customers as of January 1, 2025*	2,306			
	Regular route tonnage for 2024:	2,730.7		tons	
	*Regular route customers are usually cans, carts, dumpsters, based on service listings.				
	Number of drop box pulls in 2024:	399			
	Drop box tonnage for 2024:	925.3		tons	

**EXPENSES**

**Operational expenses**

6	Disposal expense (franchised)	\$ 336,961	\$ 353,800	\$ 353,800	5.0%
7	Disposal expense (other)	\$ -	\$ -	\$ -	
8	Recycling collection expense	\$ 13,915	\$ 15,585	\$ 15,585	12.0%
9	Recycling processing expense	\$ 316	\$ 348	\$ 348	10.0%
10	Labor-related expenses		\$ -		
11	Labor expense	\$ 211,335	\$ 253,494	\$ 253,494	19.9%
12	Taxes, insurance	\$ 48,715	\$ 58,289	\$ 58,289	19.7%
13	Other labor-related expense	\$ 94,354	\$ 101,043	\$ 101,043	7.1%
14	Operations-related expenses		\$ -		
15	Fuel	\$ 45,396	\$ 47,666	\$ 47,666	5.0%
16	Repairs and Maintenance	\$ 45,901	\$ 52,860	\$ 52,860	15.2%
17	Depreciation & Lease Expense (schedules included)	\$ 151,553	\$ 175,901	\$ 175,901	16.1%
18	Facility Lease	\$ 47,306	\$ 45,363	\$ 45,363	-4.1%
19	Equipment expense	\$ -	\$ 25,000	\$ 25,000	
20	Insurance expense	\$ 43,878	\$ 47,539	\$ 47,539	8.3%
21	Other operational expense (incl. franchise fees)	\$ 43,178	\$ 48,822	\$ 48,822	13.1%
	<b>Total operational expenses</b>	<b>\$ 1,082,808</b>	<b>\$ 1,225,710</b>	<b>\$ 1,225,710</b>	<b>13.2%</b>
	Number of route collection trucks as of January 1, 2024	3			
	Number of route collection trucks as of January 1, 2025	3			
	Number of drop box collection trucks as of January 1, 2024	3			
	Number of drop box collection trucks as of January 1, 2025	3			

**Administrative expense**

21	Management services	\$ 273,636	\$ 287,318	\$ 287,318	5.0%
22	Administrative services	\$ 99,775	\$ 104,764	\$ 104,764	5.0%
23	Postage, phones, office supplies, utilities, etc.	\$ 35,832	\$ 43,299	\$ 43,299	20.8%
24	Advertising and outreach expenses	\$ 214	\$ 650	\$ 650	204.1%
25	Education, Training, Publications, dues	\$ -	\$ -	\$ -	
26	Employee Retirement	\$ 17,065	\$ 18,872	\$ 18,872	10.6%
27	Other admin. Expenses	\$ 66,293	\$ 75,859	\$ 75,859	14.4%
28	<b>Total administrative expenses</b>	<b>\$ 492,815</b>	<b>\$ 530,761</b>	<b>\$ 530,761</b>	<b>7.7%</b>

Return on income before taxes (revenue - allowable costs)

Return on Revenue

\$274,852	\$153,241	\$194,877
14.9%	8.0%	10.0%

-29.1%  
-4.9%

## NVSS 2025 Schedule of Service Fees

### Current and Proposed Rates

#### Trash Cans/Rollcarts

Weekly 36 cart / 32 can  
 Weekly 65 cart  
 EOW 36 cart / 32 can  
 EOW 65 cart  
 65 gal cart (per pick-up)  
 95 gal cart (per pick-up)  
 On-call customers  
 Disposal per can / 32 can or 36 cart  
 Disposal per can / 65 cart  
 Disposal per can / 95 cart  
 Extra (bag / box / etc.)  
 Extra stop

	2024 Rates	2025 Rates	\$ ▲	% ▲
\$ 34.50	\$ 36.05	\$ 1.55	4.5%	
\$ 65.40	\$ 68.35	\$ 2.95	4.5%	
\$ 24.35	\$ 25.45	\$ 1.10	4.5%	
\$ 32.70	\$ 34.15	\$ 1.45	4.4%	
\$ 16.35	\$ 17.10	\$ 0.75	4.6%	
\$ 21.80	\$ 22.80	\$ 1.00	4.6%	
\$ 8.75	\$ 9.15	\$ 0.40	4.6%	
\$ 8.65	\$ 9.05	\$ 0.40	4.6%	
\$ 16.35	\$ 17.10	\$ 0.75	4.6%	
\$ 21.80	\$ 22.80	\$ 1.00	4.6%	
\$ 8.65	\$ 9.05	\$ 0.40	4.6%	
\$ 7.05	\$ 7.35	\$ 0.30	4.3%	

#### Containers

1.5 yard per pick-up  
 2 yard per pick-up  
 3 yard per pick-up  
 4 yard per pick-up  
 5 yard per pick-up  
 Container Rent  
 Short-term Container Rent  
 Delivery / set / Return Fee

	Current	2025 Rates	\$ ▲	% ▲
\$ 47.05	\$ 49.15	\$ 2.10	4.5%	
\$ 58.55	\$ 61.20	\$ 2.65	4.5%	
\$ 82.25	\$ 85.95	\$ 3.70	4.5%	
\$ 114.85	\$ 120.00	\$ 5.15	4.5%	
\$ 128.40	\$ 134.20	\$ 5.80	4.5%	
\$ 12.75	\$ 13.30	\$ 0.55	4.3%	
\$ 9.40	\$ 9.80	\$ 0.40	4.3%	
\$ 54.10	\$ 56.55	\$ 2.45	4.5%	

#### Roll-off/Drop Box containers

15 Yard - Deposit  
 20 Yard - Deposit  
 30 Yard - Deposit  
 Dropbox Rental per day / first 24 hours no charge  
 Dropbox Monthly Rental  
 Disposal @ TTS per ton  
 Dropbox Truck Hour Charge

	Current	2025 Rates	\$ ▲	% ▲
\$ 425.00	\$ 425.00	\$ -	0.0%	
\$ 640.00	\$ 640.00	\$ -	0.0%	
\$ 850.00	\$ 850.00	\$ -	0.0%	
\$ 15.00	\$ 16.00	\$ 1.00	6.7%	
\$ 160.00	\$ 175.00	\$ 15.00	9.4%	
\$ 97.25	\$ 101.00	\$ 3.75	3.9%	
\$ 120.00	\$ 145.00	\$ 25.00	20.8%	

#### Extra / Additional Charges

Go Back Charge\*  
 NSF Fee  
 Restart service for non-pay only  
 Hourly Truck Charge

	Current	2025 Rates
\$ 30.00	\$ 30.00	
\$ 30.00	\$ 30.00	
\$ 31.00	\$ 35.00	
\$ 120.00	\$ 145.00	

Dear Nestucca Valley Sanitary Service Customers,

Our family is celebrating 75 years of service to South Tillamook County residents and visitors from 1950 to 2025! We look forward to continuing to provide great customer service this coming year for all of your disposal needs.

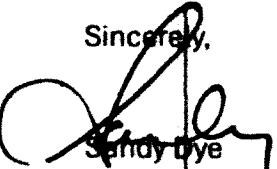
NVSS will be increasing our rates on July 1, 2025. This will include all residential commercial, and drop box services by 4.5%. Enclosed you will find our new rate sheet which is also available on the Nestucca Valley Sanitary Service website: [www.nvsspaperbag.com](http://www.nvsspaperbag.com).

Remember, if your pickup day has 5 days in a calendar month, the fifth day is free! When you purchase a roll cart from us, you pay our cost **and** there is no delivery charge.

Please call us with any questions you may have during our office hours, Monday-Friday, 9:00am – 4:00pm, (503) 392-3438.

Thank you for your business and have a great year!

Sincerely,

  
Sandy Dye  
Owner/President  
NVRGS, Inc.

[www.nvsspaperbag.com](http://www.nvsspaperbag.com)



**NESTUCCA  
VALLEY  
SANITARY  
SERVICE**

April 1, 2025

Tillamook County  
Solid Waste Department  
Justin Weiss, SWM  
503 Marolt Loop Rd  
Tillamook, OR 97141

Dear Justin,

Nestucca Valley Sanitary Service (NVSS) celebrates 75 years of service (1950-2025) in South Tillamook County! We look forward to another year of working in partnership with Tillamook County and especially thank you all for the quick response last year to our request for an emergency rate increase in August, 2024.

I have attached the narrative of our financial progress since the rate became effective August 1, 2024 and the rate review report as requested. As you may remember, it was the first rate increase in seven years (July 1, 2017-August 1, 2024) and this year we are requesting an increase of 4.5%.

Chris Bell, NVSS's Solid Waste Consultant, and I would like to attend virtually to answer any questions you, or the committee, may have for us.

Thank you for this opportunity, may we all continue to successfully serve our residents and visitors to this beautiful area we call home!

Respectfully,

  
Sandra (Sandy) Dye  
Owner/President  
NVRGS, Inc  
sandy@nvssgarbage.com