



Tillamook County
PUBLIC WORKS DEPARTMENT
Department of Solid Waste
Waste Prevention and Recycling

503 Marolf Loop Road
Tillamook, Oregon 97141
PH (503) 815-3975
OR (503) 842-3419

Email: recycle@co.tillamook.or.us
www.co.tillamook.or.us/solid-waste

Land of Cheese, Trees, and Ocean Breeze

Solid Waste Advisory Committee Meeting Minutes

DATE: January 17, 2023

PLACE: Port of Tillamook Bay (POTB) Conference Room, 4000 Blimp Blvd., Tillamook *and*
Virtually: Phone # (971)254-3149 ID: 892 233 618

MEMBERS PRESENT: Ken Henson, Public at Large, Chair; Dave Larmouth, Solid Waste Franchisee, Vice Chair; Justin Kanoff, Dairy/Farming industry; Robert Poppe, Solid Waste Franchisee; and Tom Jayred, Public at Large (until 3:52 pm)

MEMBERS ABSENT: John Longfellow, Construction Industry; and Tim Hall, Incorporated Cities

STAFF PRESENT: David McCall, SW Program Manager; Justin Weiss, Transfer Station Supervisor; Shawn Blanchard, County Treasurer; and Rebekah Hopkins, Accounting Technician

GUESTS PRESENT: Gretchen Sandau, Materials Management Specialist DEQ; Nicholas Macias, City Sanitary Service; Aaron Averill, Don G. Averill Recycling; and Jessi Just, Public at Large

AGENDA ITEM 1 - CALL TO ORDER AND WELCOME AND INTRODUCTIONS:

Chair Henson called the meeting to order at 3:00 pm with a quorum present.

AGENDA ITEM 2 – APPROVAL OF MINUTES for November 8, 2022:

The minutes of November 8, 2022 were presented. Following a motion made by **Tom Jayred** and seconded by **Justin Kanoff**, the minutes of November 8, 2022 were approved as submitted. (5/0)

AGENDA ITEM 3 – Year in Review

David McCall presented a progress report, the basis of comparison for which was adopted in December 2012 and updated in 2020. He reported that the lack of an Outreach Specialist since 2019 and a Code Enforcement Officer since 2020 and the consistent staffing shortage of one to two employees at Manzanita Transfer Station have burdened operations, while positive changes in administrative support and an experienced and efficient transfer station team working well together have improved operations. Master Recyclers involvement is still limited both in quantity of volunteers and in activities. Despite not having a Code Enforcement Officer, there have been a large number of cases which David has had to pursue in addition to his regular activities.

The Household Hazardous Waste program had a very successful year, with 107,527 pounds collected from 990 residents.

Pacific City Transfer Station (PCTS) has experienced growing quantities of disposal; construction design contracts are in place with a 30% design complete. He hopes to begin construction next winter.

Manzanita Transfer Station (MTS) has experienced slightly higher disposal rates; all permits and contracts are in place and construction began January 9, 2023 with completion expected by April 1, 2023.

1,553 tons of yard debris were collected this year, with 381 tons collected through the ODF voucher program which started 2 ½ months later than in previous years. He expects funding for the yard debris voucher program to continue at least through this calendar year and potentially for the next few years.

David McCall reported that to his knowledge Tillamook Transfer Station (TTS) is the only location on the coast which accepts asbestos, and since 2019 it has collected 9.03 tons of material through 84 small quantity transactions. Since the next nearest asbestos collection facility is in Hillsboro with a minimum fee of around \$150.00, this program not only saves residents time and money, but it likely also increases compliance/participation.

The Solid Waste Department participated in large clean-up projects including abandoned RV asbestos abatements, Sand Lake Road property (over 130 tons), Highway 6 property, Ekroth Road vehicles, and East Beaver Creek (approximately 200 large truck tires). These projects were made possible due to collaboration with the Sheriff's Office, the Road Department, Morris Inspections, Elements Environmental, Nestucca Valley Sanitary Service, City Sanitary Service, Averill Trucking, and Burden's Towing.

Tom Jayred asked whether Averill Recycling takes the asbestos containing materials (ACM) to Hillsboro.

David McCall replied that yes, Averill Recycling transports the ACM to Hillsboro once they have collected a quantity of it. He elaborated on the asbestos analysis process for demolition of buildings constructed prior to 2004.

AGENDA ITEM 4 – 6-Month Budget Review

David McCall presented the statements of revenues and expenditures for the 410 funds, noting that staffing shortages have caused under-budget spending on personal services. He noted that the majority of the expenditure budget remains in fund 420 (Sinking Fund), but construction just began so those numbers will soon change.

He noted a lack of interest revenue while presenting the 430 fund (Post-closure Reserve), and a discussion followed regarding the fund's interest rate. **Shawn Blanchard** explained that the fund is part of a pooled investment so interest revenues are shared across departments but there have been no interest amounts earned in six months.

Tom Jayred asked why we can't reduce the amount in the Post Closure reserve fund, and **David McCall** replied that while there is iron and ammonia in the leachate from the landfill, it will be difficult to reduce the costs which are the basis for the reserve balance requirement.

Robert Poppe asked **Shawn Blanchard** if she sees anything to watch out for in the budget to which she replied no.

AGENDA ITEM 5 – SB582, Truth in Labeling, etc. updates

Gretchen Sandau presented DEQ's recommended recycling acceptance lists (which were included in the agenda packet). These items would be required to be accepted by waste management facilities, but local governments would not be allowed to add additional materials requirements to commingled recycling programs. Some items on the new list aren't currently accepted but would be required to be accepted by 2025 if the DEQ's recommendations go into effect.

Vice Chair Larmouth reported that the Materials Recovery Facility (MRF) upgrades work group is working to ensure that any upgrades needed in order to receive the expanded list of required materials would be paid for by the Producer Responsibility Organizations (PROs), as well as commodity eco-modulation fees, which would ensure that commodity pricing is never less than zero (i.e., that facilities never have to charge to accept recycling materials).

Gretchen Sandau presented DEQ's recommended PRO acceptance lists, which adds materials for which PROs would be responsible, requires the PROs to establish and advertise collection sites and develop end markets for the materials.

Aaron Averill expressed concern about insufficient material end markets creating bottlenecks which could burden collectors' abilities to dispose of the materials they would be required to accept.

Robert Poppe asked if the PRO creation of additional end markets for commodities which we are already recycling might disrupt the existing markets.

Chair Henson asked if there's a reliable end market for items on DEQ's recommended lists.

Gretchen Sandau replied that according to the information obtained by DEQ, yes there are reliable end markets for these items, but they would like to be made aware of any data or research which contradicts the feasibility of recycling these items. The list can be revised prior to its approval, which is expected to occur in Autumn of 2023. PROs would have to pay for the transportation of commodities if the end markets are more than 50 miles from the collection points. **David McCall** expressed the opinion that PROs would be unlikely to expend money to create additional end markets where existing markets are already meeting requirements, and that tasking the PROs with ensuring that end markets exist should provide collectors with other options should market rates drop to unsustainable levels.

David McCall reminded the committee that February's SWAC meeting will not be a formal meeting; he has invited all mayors and city managers in the county to attend a presentation delivered by **Gretchen Sandau** to explain DEQ's needs assessment surveys which the city managers recently received. This is a non-binding assessment; the next needs assessment will occur in 2027. She described some of the expenses which would be eligible funding; for a full list of eligible expenses, contact **David McCall**. Expenses deemed reasonable would be fully funded. Independent of the needs assessment, funding for contamination reduction education and outreach is set at \$3.00 per capita to facilitate a smooth transition to new recycling rules.

Chair Henson asked if food producers would be responsible for waste created by their food packaging or if the responsible parties would be the materials producers. **Justin Kanoff** replied that his understanding is that materials producers would be responsible. **Gretchen Sandau** expressed the hope that as the costs are passed through to the users of the materials, food producers may be incentivized to find ways to reduce the packaging material they use or switch to more sustainable packaging materials, and materials producers will be incentivized to develop new, more sustainable products.

Senate Bill 1576 (The Mattress Stewardship Act, 2022) established a Mattress PRO. For more information, contact Rachel Harding at Rachel.harding@deq.oregon.gov.

AGENDA ITEM 6 – Franchised Hauler Updates

Vice Chair Larmouth reported that in 2022 Recology collected 2,276 tons, which is a 10% decrease from 2021 but a 5% increase from 2020. Tillamook County comprises half of Recology's customer base, with a 4% increase of customers in unincorporated areas, where they served 1,106 households.

Robert Poppe reported higher expenses than were projected, but customer growth has been as expected.

David McCall expressed condolences to Nestucca Valley Sanitary Services on the death of co-founder Eleanor Dye, who passed away on December 28, 2022. She was an active participant in SWAC and in the community - a true trailblazer in Tillamook County.

AGENDA ITEM 7 – Transfer Station Reports

Tillamook – **Aaron Averill** reported that he is still working on year-end numbers, and the expansion of the yard debris collection area to 40' x 50' should be completed in the next few days. Recycling markets are poor – especially commingled and cardboard, which now cost him money to dispose of. He doesn't have the crew to remove contamination from the commingled collection. The brush grinder is fixed, so they have resumed grinding brush.

Manzanita – **David McCall** reported that construction began last week with a completion goal of April 1, 2023. The paving portion of the project depends on dry weather and asphalt plant production.

Pacific City – The 30% design plan was included in the SWAC packet for Z walls and a 40' x 60' building. **Aaron Averill** asked whether excavation will be necessary; **David McCall** replied that a small amount of excavation and a retaining wall will be required.

AGENDA ITEM 8 – Staff Report

There was no staff report; see Agenda Item 3: Year in Review

AGENDA ITEM 9 – Public Comment

Jessi Just asked about SWAC's role in RMA. **David McCall** replied advertising, education and facilitation of the needs assessment. **Gretchen Sandau** added that SWAC fulfills the requirement for public involvement in the Opportunity to Recycle Act.

David McCall relayed, at the request of Public Works Director Chris Laity, that four Public Works employees recently completed Hazmat training.

AGENDA ITEM 10 - Adjourn

Chair Henson adjourned the meeting at 4:59 pm. The next meeting will be March 14, 2023.

Minutes submitted by Rebekah Hopkins